# US DOT Pipeline and Hazardous Materials Safety PHMSA

**Anthony Murray** 

Eastern Region - Field Operations Trenton, NJ

November 4, 2015



# Hazardous Materials Regulations (HMR)

# SAFETY SECURITY

"protect against the risks to life, property, and the environment which are inherent in the transportation of hazardous materials in intrastate, interstate, and foreign commerce."



### **PHMSA Responsibilities**

- Formulate, issue, revise and enforce the Hazardous Materials Regulations (HMR)
- Issues special permits and approvals under the Federal Hazmat Law
- Enforces regulations emphasizing:
  - Packaging Manufacturers,
     Retesters and Reconditioners
  - Multimodal shippers of hazmat



Hazardous Materials



# Regulations Responsibilities



- Modal administrations (FAA, FMCSA, and FRA) enforce the HMR respective to their mode
- U.S. Coast Guard (Department of Homeland Security) enforces the HMR respective to maritime operations







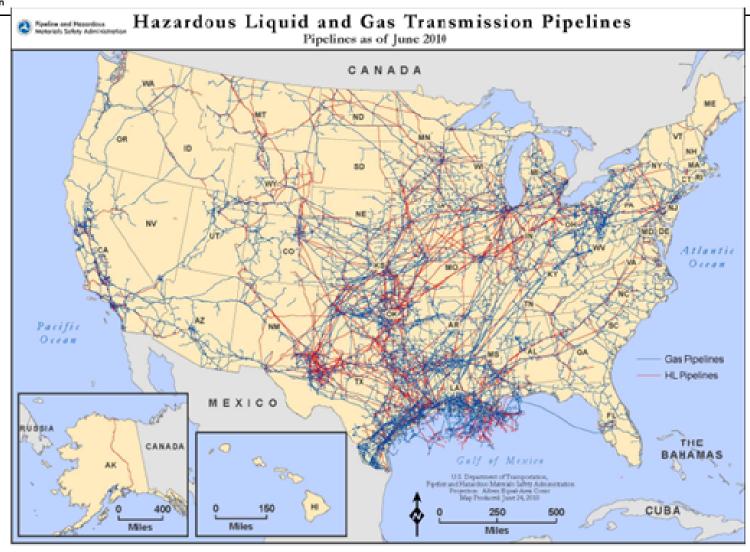


#### **Regional Offices Offer PHMSA Coverage**



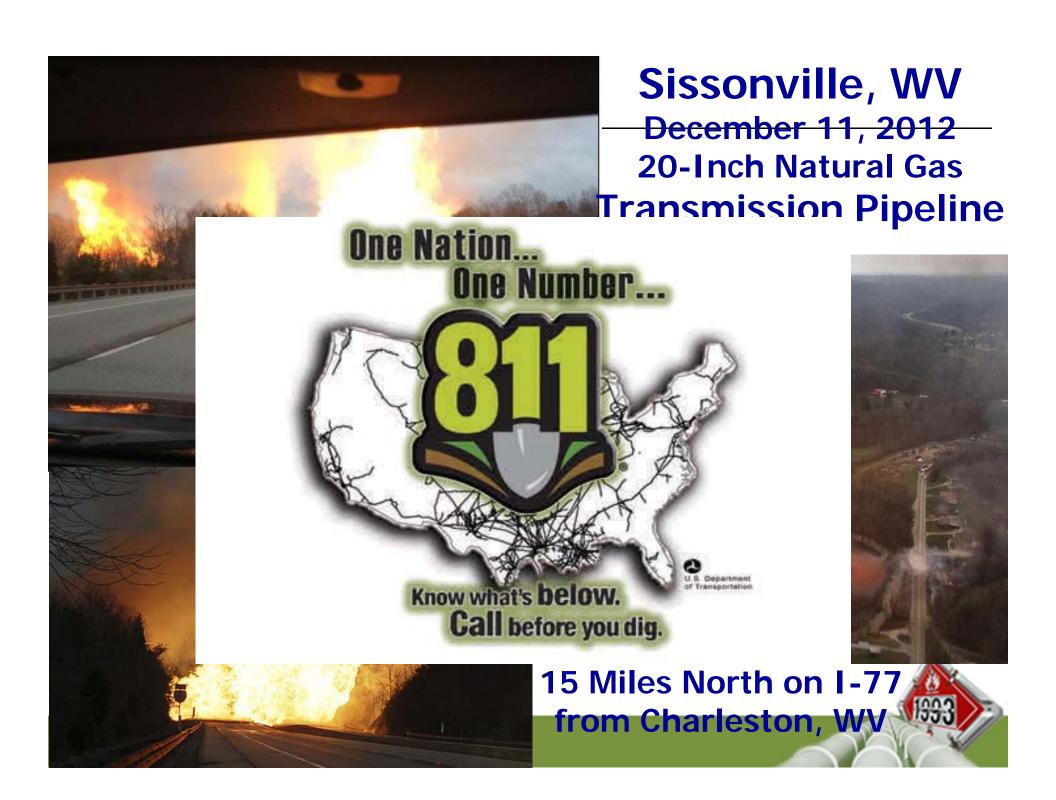


#### Office of Pipeline Safety



**RED** = Petroleum Liquids

**BLUE** = Petroleum Gases





#### **Community Assistance and Technical Services**



PHMSA's CATS Representatives within the

Office of Pipeline Safety, focused on improving communications at the state and local levels, and coordinating permitting processes to enhance

pipeline safety



# National Pipeline Mapping System

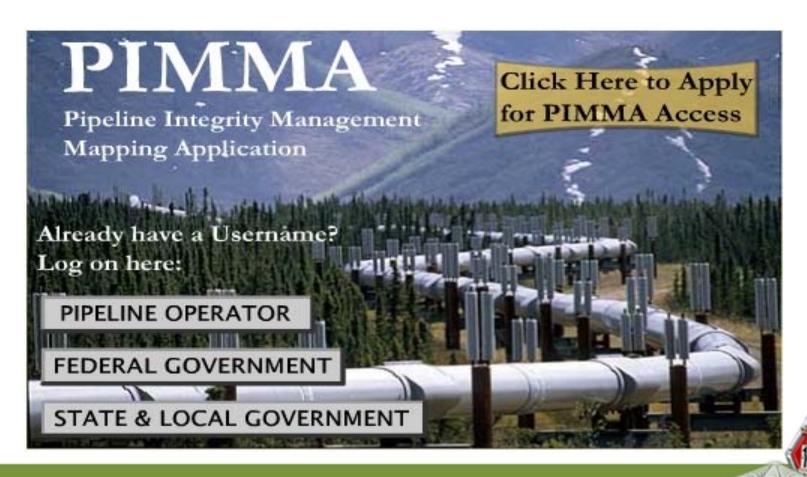
- The National Pipeline Mapping System (NPMS) is a Geographic Information System (GIS) containing locations of and information about Pipeline Assets and Liquefied Natural Gas plants under the jurisdiction of PHMSA
- For access to the Pipeline Operator and Government Official Version of NPMS please go to <a href="http://npms.phmsa.dot.gov">http://npms.phmsa.dot.gov</a> and click "Apply for PIMMA Access"



# CATS meeting topics include:

# accessing pipeline maps

http://www.npms.phmsa.dot.gov/





# Facility Response Plan Sharing

- Pipeline operators Facility Response Plans (FRPs) will be shared with Federal partners
  - When responding to an oil spill from a pipeline or
  - To assist regional and area planning committees
- Please Email PHMSA FRP Team Contacts for information sharing Standard Operating Procedures
- FRPs will be shared through a Secure File Transfer Protocol Site

\*For emergency after hours requests please call Nathan Schoenkin at 202-740-1978



# Facility Response Plan Team

# **Team Contact Information**

David K. Lehman Director of Emergency Support and Security Division	David.Lehman@dot.gov (202)366-4439
Eddie Murphy Training and Exercises Specialist	Eddie.Murphy@dot.gov (202)366-7043
Nathan A. Schoenkin, Compliance Specialist	Nathan.Schoenkin@dot.gov (202)366-4774

For emergency after hours requests please call Nathan Schoenkin at 202-740-1978

# Comprehensive Regulatory Safety System

- Classify the risk
- Contain the risk
- Communicate the risk
- Certify and Comply



#### Hazard Classes Classify The Risk



**Explosives** 



Gases



Flammable Liquids



Flammable Solids



Oxidizers and Organic Peroxides



INFECTIOUS SUBSTANCE

IN CASE OF DAMAGE OR LEARAGE
PAUL THAT AUTHORITY

NOTHY MEDICING. DOC

\*\*SOUTH OF THE CONTROL OF THE CON

Poison and Infectious Substances



**Radioactive** 



**Corrosive** 



Miscellaneous

#### **Hazmat Classes**

- Class 1 Explosives (Division 1.1 thru Division 1.6)
- Class 2 Flammable 2.1, non-flammable 2.2, toxic gases 2.3
- Class 3 Flammable liquids
- Class 4 Flammable solids 4.1, Spontaneously combustible 4.2
   Dangerous when wet / Water-reactive substances 4.3
- Class 5 Oxidizers 5.1 and Organic peroxides 5.2
- Class 6 Toxic 6.1 and Infectious substances 6.2
- Class 7 Radioactive materials
- Class 8 Corrosive materials
- Class 9 Miscellaneous hazardous materials

#### **Contain the Risk - Packaging**





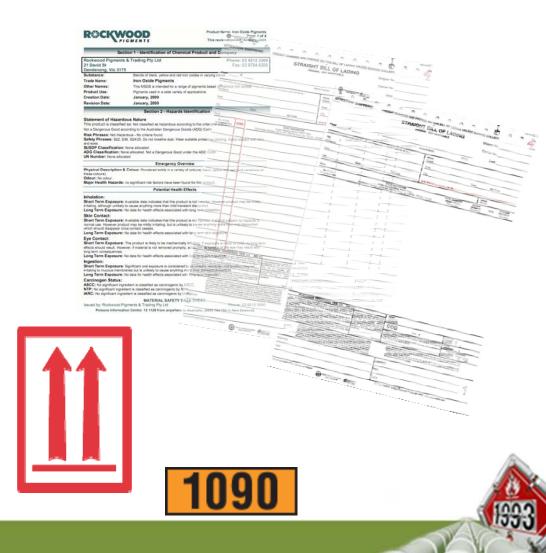






#### Communicate the Risk - HazCom





# Properly Marked and Labeled













# Hazardous Materials Basic Description

No. of Units & Container Type	нм	BASIC DESCRIPTION Identification Number (UN or NA), Proper Shipping Name, Hazard Class, Packing Group, per 172.101, 172.202, 172.203	TOTAL QUANTITY (Weight, Volume, Gallons, etc.)
8 Cylinders	X	UN1075, Liquefied petroleum gas, 2.1	8 Cylinders
	_		
	_		

**Mandatory January 1, 2013** 





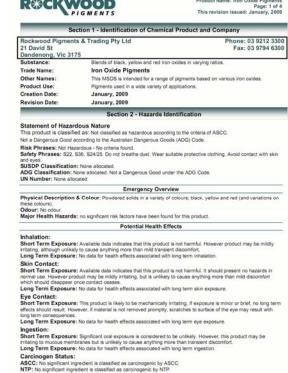




# (Material) Safety Data Sheet (SDS)

- Section 1. Identification
- Section 2. Hazard(s) identification
- Section 3. Composition/information on ingredients
- Section 4. First-Aid measures
- Section 5. Fire-fighting measures
- Section 6. Accidental release measures
- Section 7. Handling and storage
- Section 8. Exposure controls/personal protection
- Section 9. Physical and chemical properties
- Section 10. Stability and reactivity
- Section 11. Toxicological information
- Section 12. Ecological information
- Section 13. Disposal considerations
- **Section 14. Transport information**
- Section 15. Regulatory information
- Section 16. Other information, including date of preparation

or last revision



Phone: 03 9212 3300

ARC: No significant ingredient is classified as carcinogenic by IARC.

MATERIAL SAFETY DATA
ssued by: Rockwood Pigments & Trading Pty Ltd

Poisons Information Centre: 13 1126 from any

#### General Placarding Requirements

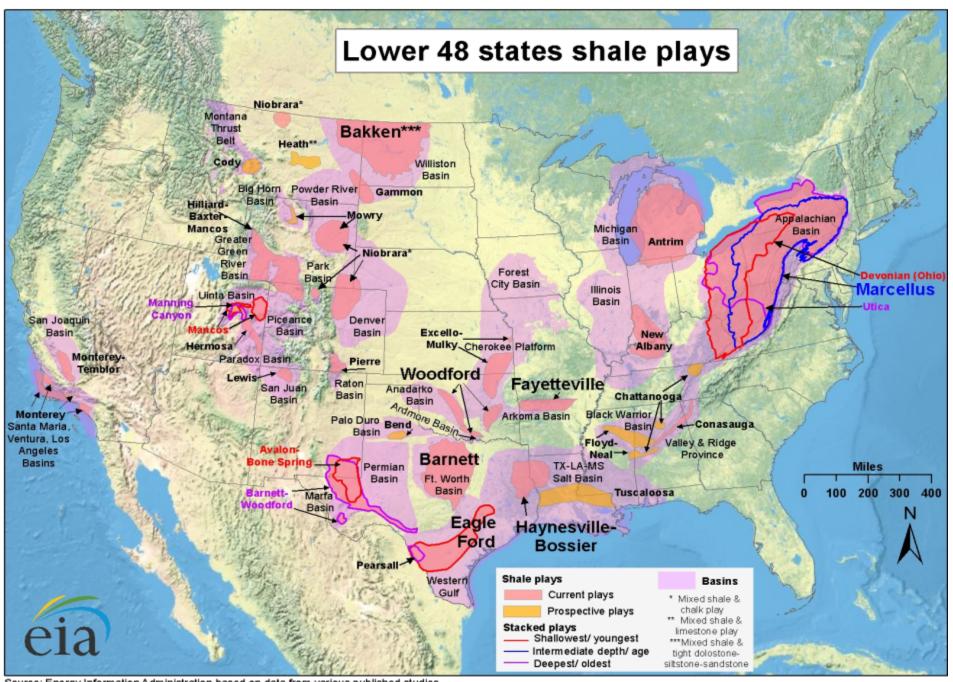
Placard a container or vehicle:

- on each side and each end
- for any quantity of hazardous material

Some exceptions exist based on:

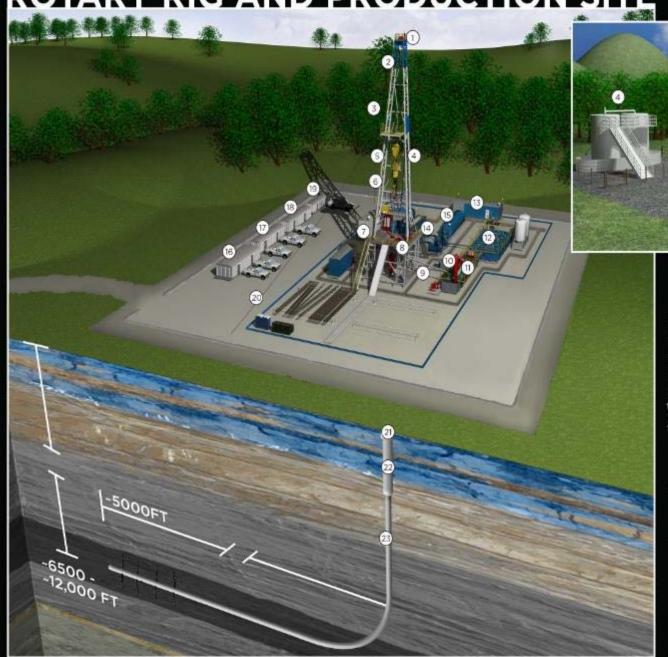
the hazard and quantity present





Source: Energy Information Administration based on data from various published studies. Updated: May 9, 2011

# ROTARY RIG AND PRODUCTION SITE



#### Rotary Rig Legend

- 1 Crown Block Assembly 13 Mud House 2 Crown Platform/Watertable 14 Mud Pumps 3 Derrick Board/Monkey Board 15 Diesel Tank
- 4 Mast
- 5 Traveling Block 6 Top Drive/Power Swivel
- 7 Mouse Hole
- 8 Hydraulic/Air Hoists
- 9 Mud Return Line
- 10 Mud-Gas Separator 11 Shale Shakers
- 12 Mud Pits

- 16 Company Man Quarters 17 Toolpusher Quarters
- 18 Direction Drillers Quarters
- 19 Mud Workers Quaters
- 20 Geronimo Line
- 21 Conductor Casing
- 22 Surface Casing 23 Production Casing

#### **Production Site Legend**

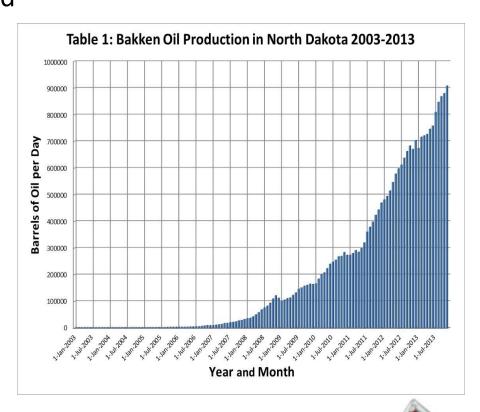
- 1 Production wellhead
- 2 Gas Processing units, with line heater
- 3 Departing Pipeline with chemical treatment tank
- 4 Brine water Production tanks, in secondary containment

Typically housed on a 300' x 400' padsite, rotary rigs are common to the oil and natural gas industry and can be used to drill multiple wells from a single site. Standing up to 186 feet high, these rigs can drill to a variety of depths and are manned 24 hours a day by rotating five-man crews. Crews live off-site, but report to the rig manager or toolpusher who lives on-site. Chesapeake employs an on-site drilling supervisor, often referred to as a company man, to oversee the complete operation.



# **US Energy Production**

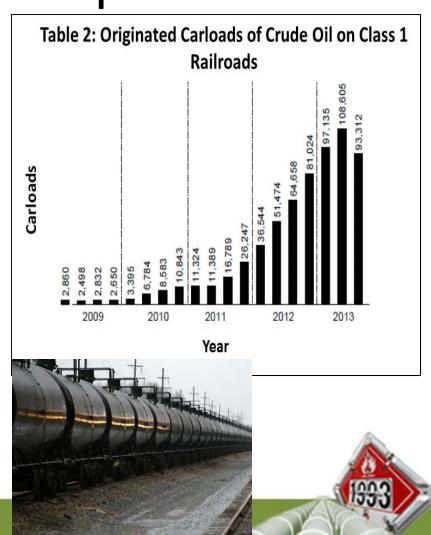
- Growth of domestic natural gas and crude oil production is revolutionizing the US energy economy.
- During December 2013, over 11 million barrels daily were produced.
- In 2013 the Bakken play produced over 10% of all US oil.
- In November 2013, over 10,022
   Bakken wells produced 29 million barrels of oil, over 900,000 barrels of oil daily.





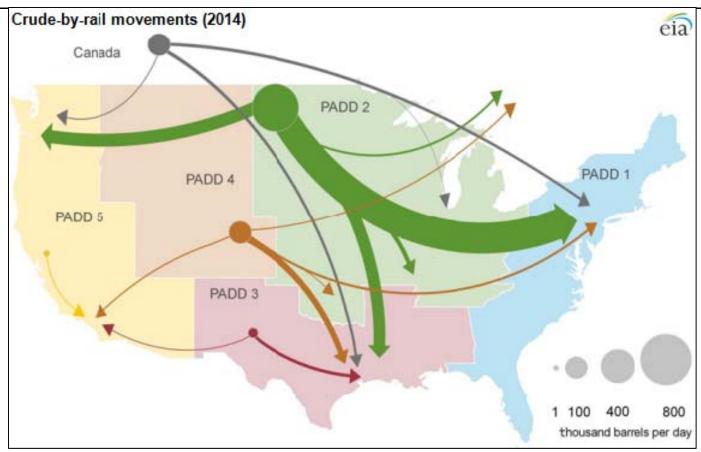
# Crude Oil Transport

- Increased energy production results in increased transport by all modes.
- The volume of crude oil moving by rail has quadrupled in less than a decade due to increased production.
- Rail volume has increased, but accidents have declined by 43 %.
- Accidents involving hazmats are down 16 %.
- Increased use of unit trains of 100+ cars of a single commodity.





#### Crude Oil Movements 2014

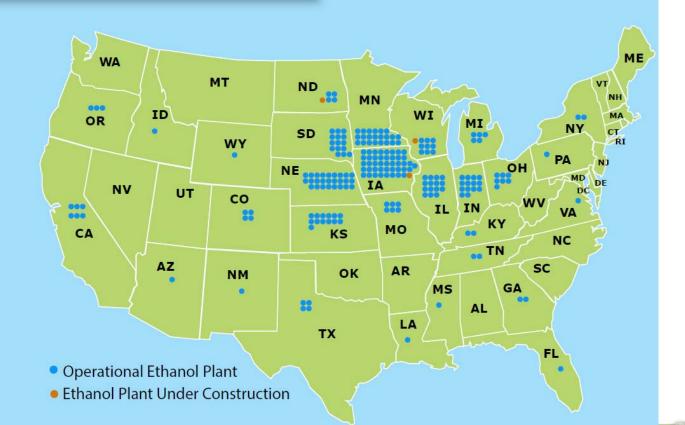


Crude-by-rail movements greater than 1,000 barrels per day are represented on the map; short-distance movements between rail yards within a region are excluded.

#### ETHANOL PRODUCTION FACILITIES



#### **U.S. ETHANOL BIOREFINERIES BY STATE**





#### Safe Transportation of Energy Products – The Next Step

**Crude Oil**-Growing domestic production of crude oil continues to reshape the U.S. energy economy, with crude oil production approaching the historical high.

**Natural Gas**- Hydraulic Fracturing and horizontal drilling have led to an increase in production in the United States. The U.S. is forecast to become a net exporter by 2017. Globally, more than 40% of natural gas is consumed in the generation of power and heat (US approximately 50%).

**Liquefied Natural Gas**-Liquefying natural gas reduces volume **600x** for easier transport & store. However transportation of LNG provides challenges.

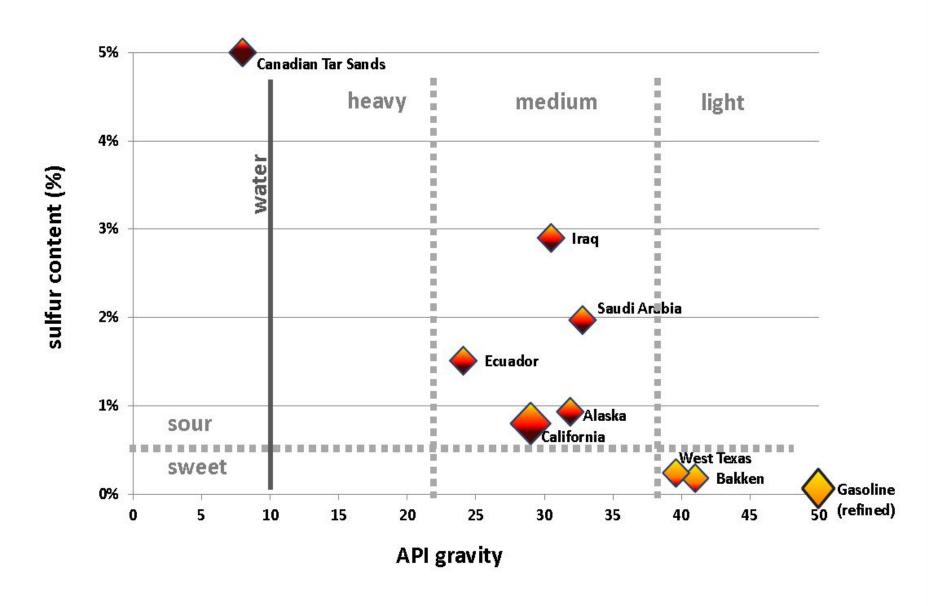


# Recent Bakken Crude Oil Derailments

- Mount Carbon, WV
   February 16, 2015, 28 cars derailed
- Lynchburg, VA
   April 30, 2014, 15 tank cars derailed
- Plaster Rock, NB
   January 7, 2014, 16 cars derailed, 8 hazmat
- Casselton, ND
   December 20, 2013, 20 of 106 tankers derailed
- Aliceville, AL
   November 8, 2013, 25 of 90 cars derailed
- Lac-Megantic, QE July 6, 2013, 74 cars derailed, 47 fatalities



#### crude oil characteristics





### **Petroleum Crude Oil Hazards**

 Petroleum crude oil poses a unique risk to transportation. Viscosity, specific gravity, Hydrogen Sulfide (H₂S), flammable dissolved gases, corrosive materials and flammable liquids are just a few examples of variations that may be experienced from one well to another or even day to day.





Safety Administration

# Testing & Sampling Crude Oil





# Class 3 – Flammable Liquids

#### **FLAMMABLE liquids**

- Flashpoint ≤ 60°C (140°F)
- Incorporated flashpoint test procedures: §171.7 "Reference Material"



Packing Group	Flash Point (closed cup)	Initial Boiling Point
I		≤35°C (95°F)
II	<23°C (73°F)	> 35°C (95°F)
III	≥23°C (73°F), ≤60°C (140°F)	> 35°C (95°F)

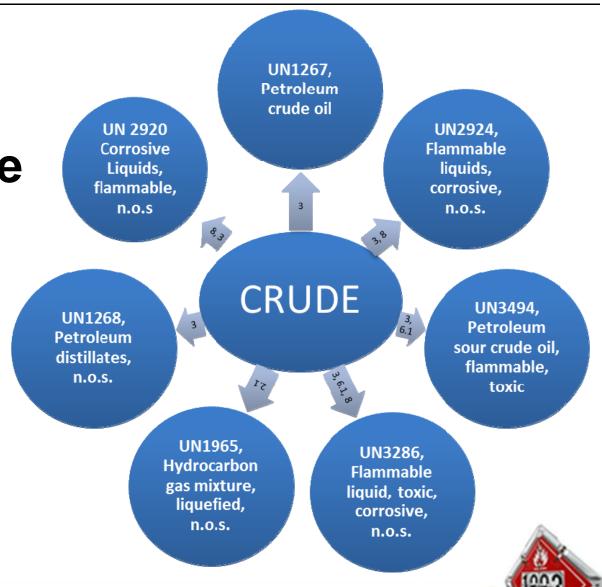


#### **Petroleum Crude Oil Hazards**

Class	Division	Name
2	2.1	Flammable gas
2	2.2	Non-Flammable Gas
2	2.3	Toxic Gas
3		Flammable and combustible liquids
6	6.1	Poisonous materials
8		Corrosive materials

An offeror must determine whether the particular shipment of crude oil contains additional hazards that require additional descriptions or changes in packing groups.

Possible Examples include but are not limited to:





# U.S. Department of Transporta Pripeline and Hazardous M Pripeline And M Pripeline And

# Operational Controls for High-Hazard Flammable Trains – Final Rule

- Secretary Anthony Foxx and Canadian Transport Minister Lisa Raitt jointly announced publication of final rule HM-251 on May 1, 2015
- This rulemaking was published May 08, 2015 and is effective July 7, 2015
- Together they stressed the importance of a harmonized approach to rail safety







# Operational Controls for High-Hazard Flammable Trains

- Over 3,200 public comments representing over 182,000 signatories in response to the NPRM.
- Enhanced tank car standards and an aggressive, risk-based retrofitting schedule for older tank cars transporting large volumes of flammable liquids;
- New braking systems for certain trains that will offer a superior level of safety by potentially reducing the severity of an accident, and the "pile-up effect";
- New operational protocols for trains transporting large volumes of flammable liquids, such as routing requirements, speed restrictions, and information for local government agencies; and
- Sampling and testing requirements to improve classification of energy products placed into transport.



### Final Rule Applicability

- Unless stated otherwise, the rule applies to "High-hazard flammable trains" (HHFT).
- HHFT means a continuous block of 20 or more tank cars loaded with a flammable liquid or 35 or more tank cars loaded with a flammable liquid dispersed through a train.
- With regard to Electronically Controlled Pneumatic Braking (ECP), High-hazard flammable unit train (HHFUT) means a train comprised of 70 or more loaded tank cars containing Class 3 flammable liquids traveling over 30 mph.





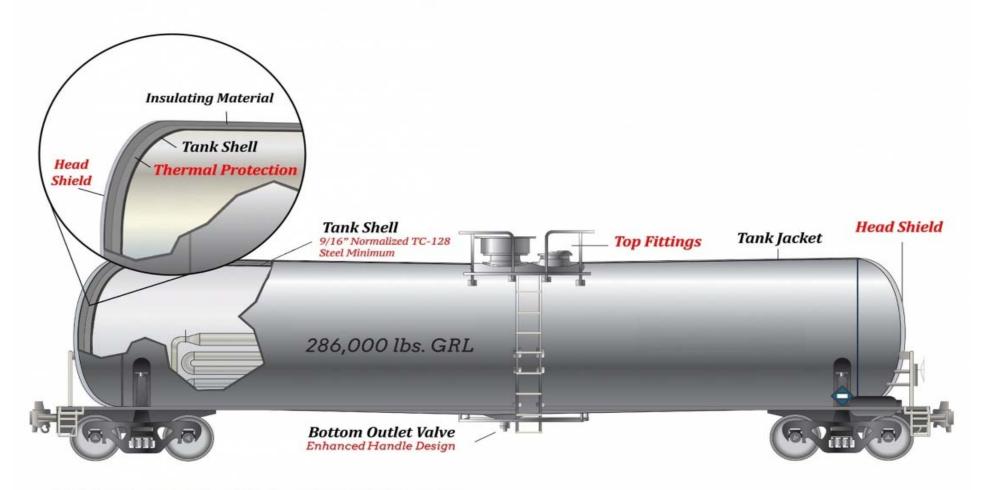
#### **Enhanced Standards for New Tank**

#### Cars Used in HHFTs

- New tank cars constructed after October 1, 2015 are required to meet enhanced DOT Specification 117 design or performance criteria for use in an HHFT.
- This standard includes enhancements designed to:
  - Improve puncture resistance (thicker shells and full-height head shielding)
  - Improve thermal protection and survivability (Thermal jacketing and Pressure relief devices)
  - Protect equipment (top fittings protection and bottom outlet protection / securement )



#### **DOT 117 Specification Car**



Safety enhancements of DOT Specification 117 Tank Car:

Full-height ½ inch thick head shield
Tank shell thickness increased to 9/16 inch minimum TC-128 Grade B, normalized steel
Thermal protection
Minimum 11-gauge jacket
Top fittings protection

Enhanced bottom outlet handle design to prevent unintended actuation during a train accident



#### **Retrofit Standard for**

#### **Existing Tank Cars HHFTs**

- Existing tank cars must be retrofitted in accordance with the DOT-prescribed retrofit design or performance standard for use in an HHFT.
- Revision of retrofit schedule was based on considerable public comment and in-depth economic and safety analysis.
- Final rule adopts a risk based approach based on two variables:
  - (1) the packaging of the material and
  - (2) the characteristics of the material.





#### **Retrofit Timeline**

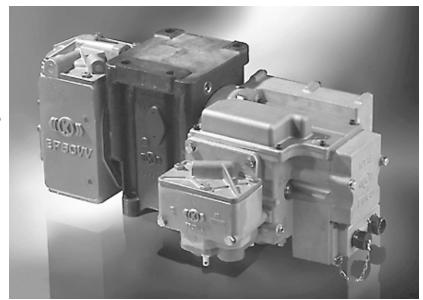
Timeline for Continued Use of DOT Specification 111 Tanks for Use in United States		
Tank Car Type / Service	US Retrofit Deadline	
Non Jacketed DOT-111 tank cars in PG I service	(January 1, 2017)* January 1, 2018	
Jacketed DOT-111 tank cars in PG I	March 1, 2018	
Non Jacketed CPC-1232 tank cars in PG I service	April 1, 2020	
Non Jacketed DOT-111 tank cars in PG II service	May 1, 2023	
Jacketed DOT-111 tank cars in PG II service	May 1, 2023	
Non Jacketed CPC-1232 tank cars in PG II service	July 1, 2023	
Jacketed CPC-1232 tank cars in PG I and PG II service and all remaining tank cars carrying PG III materials in an HHFT (pressure relief valve and valve handles).	May 1, 2025	

The January 1, 2017 date would trigger a reporting requirement, and owners of Non Jacketed DOT-111 tank cars in PG I service would have to report to the DOT the number of tank cars that they own that have been retrofitted, and the number that have not yet been retrofitted.



#### **Enhanced Braking Systems**

- Requires HHFTs to have in place a functioning two-way End of Train device or a Distributive Power braking system.
- Requires any High Hazard Flammable
  Unit Train (HHFUT) transporting at
  least one PG I flammable liquid be
  operated with an Electronically
  Controlled Pneumatic (ECP) braking
  system by January 1, 2021.
- Requires all other HHFUTs be operated with an ECP braking system by May 1, 2023.



#### **Speed Restrictions**

- Adopts a 50-mph restriction across the board for HHFTs.
- Adopts a 40-mph restriction in High Threat Urban Areas (HTUAs) for HHFTs containing one or more DOT 111 tank cars (including CPC-1232s).
- The 40-mph restriction for HHFTs operating in HTUAs without new or retrofitted tank cars is also currently required under FRA's April 24, 2015 Emergency Order No. 30.





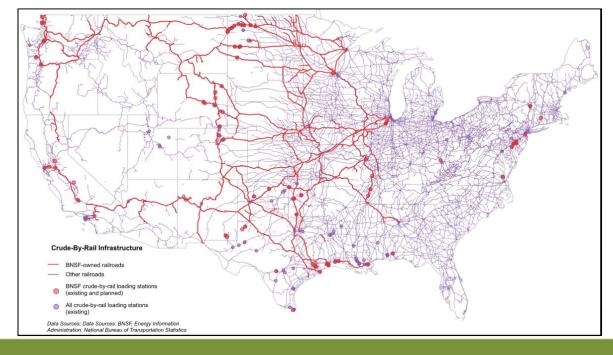


#### Rail Routing and Notification

- RRs operating HHFTs must perform routing analysis considering, at least, 27 factors and make routing decisions based on that analysis.
- Railroads operating HHFTs must provide contact information to state/regional fusion centers regarding routing information.

 Leverages current routing notification requirements to inform emergency responders of HHFT movement while addressing security

issues.





#### Sampling and Testing Program

- Under new § 173.41 shippers in all modes must develop and carry out a sampling and testing program for all unrefined petroleum-based products.
- In addition, shippers must certify that program is in place and make information available to DOT personnel upon request.
- Voluntary use of API RP 3000 may satisfy certain requirements of the new program.



#### Sampling and Testing Program

- More specifically, the plan must address:
  - Frequency of sampling and testing, including sampling prior to the initial offering and when changes that may affect the properties occur;
  - Sampling methods that ensures a representative sample of the entire mixture;
  - Testing methods that enable classification;
  - Quality control measures for sample frequencies;
  - **Duplicate samples** (or equivalent) for quality assurance;
  - Criteria for modifying the program; and
  - Testing (or other methods) to identify properties relevant to packaging requirements





## Harmonization with Canada

Issue	Status
Scope	Not Harmonized
New Tank Car Specification	Fully Harmonized
Existing Tank Car Specification	Fully Harmonized
Retrofit Timeline	Harmonized except for first phase
Braking	Will be Harmonized through separate action by Canada
Routing	Harmonized to the extent needed
Notification	Harmonized to the extent needed
Speed	Harmonization not essential
Classification	Harmonized to extent needed





#### Harmonization with Canada

Timeline for Continued Use of DOT Specification 111 Tanks for Use in North American HHFTs			
Tank Car Type / Service	US Retrofit Deadline	Tank Car Type / Service	TC Retrofit Deadline
Non Jacketed DOT-111 tank cars	(January 1, 2017)	Non Jacketed DOT-111 tank cars	May 1, 2017
in PG I service	January 1, 2018	in Crude Oil service	
Jacketed DOT-111 tank cars in	March 1 2019	Jacketed DOT-111 tank cars in	March 1 2019
PG I	March 1, 2018	Crude Oil service	March 1, 2018
Non Jacketed CPC-1232 tank	Amuil 1 2020	Non Jacketed CPC-1232 tank cars	Amril 1, 2020
cars in PG I service	April 1, 2020	in Crude Oil service	April 1, 2020
Non Jacketed DOT-111 tank cars	Man. 1 2022	Non Jacketed DOT-111 tank cars	Mar. 1 2022
in PG II service	May 1, 2023	in Ethanol service	May 1, 2023
Jacketed DOT-111 tank cars in	Man. 1 2022	Jacketed DOT-111 tank cars in	Mar. 1 2022
PG II service	May 1, 2023	Ethanol service	May 1, 2023
Non Jacketed CPC-1232 tank	ll., 1, 2022	Non Jacketed CPC-1232 tank cars	Ind. 1 2022
cars in PG II service	July 1, 2023	in Ethanol service	July 1, 2023
Jacketed CPC-1232 tank cars in		Jacketed CPC-1232 tank cars in in	
PG I and PG II service and all		Crude and Ethanol service and all	
remaining tank cars carrying PG	Man. 1 2025	remaining tank cars carrying PG III	Man. 1 2025
III materials in an HHFT	May 1, 2025	materials in an HHFT (pressure	May 1, 2025
(pressure relief valve and valve		relief valve and valve handles).	
handles).			10000

## **Additional Regulatory Efforts**

- Advanced Notice of Proposed Rulemaking Oil Spill Response Plans for High-Hazard Flammable Trains: Sought comment on OSRPs:
  - Current thresholds
  - Costs of developing and implementing and submitting them for approval
  - Clarity of current requirements



Safety Administration

#### U.S. Department of Transportation Pripeline and Hazardous Materials Transportation Rail Incident Preparedness & Response



#### http://phmsa.dot.gov/hazmat/osd/emergencyresponse/TRIPR



#### http://dothazmat.vividlms.com/tools.asp









#### PHMSA's Outreach

## **Crude Oil Transportation and Emergency Response**

- Assistance for Local
   Emergency Response
   Training (ALERT) Grant
- Transportation Rail Incident Preparedness and Response Modules (TRIPR)





# Association of American Railroads ASKRAIL™ First Responder APP Video

https://www.aar.org/AskRail

http://bcove.me/xlu3f437





#### Why its important to have an operative vacuum relief valve





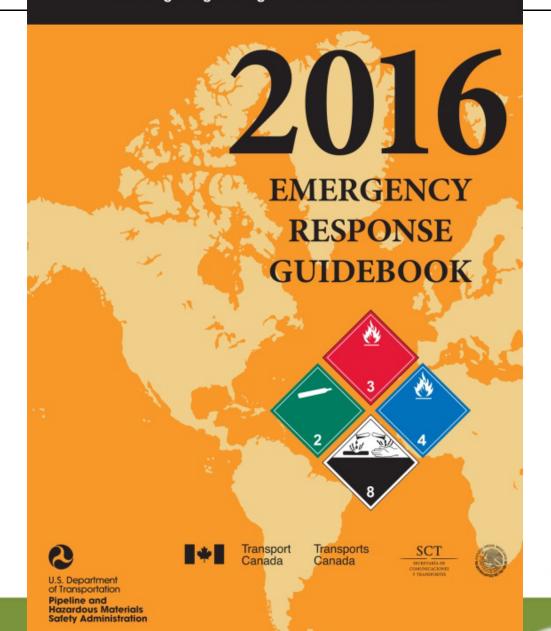
#### Where to Find More Information...





U.S. Department of Transportation

Pipeline and Hazardous Materials Safety Administration A guidebook intended for use by first responders during the initial phase of a transportation incident involving dangerous goods/hazardous materials



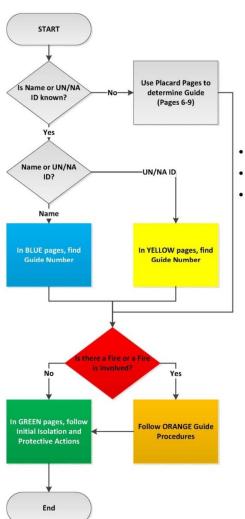


#### **Preview of Updates**

Replaced written instructions

on page # 1 with a flow chart to show how to use the ERG2016.

#### **2012 EMERGENCY RESPONSE GUIDE**



- Use GUIDE 127 for a FLAMMABLE (Class 3) placard
- Use GUIDE (153) for a CORROSIVE (Class 8) placard
- Use GUIDE(111) when the DANGER/DANGEROUS placard is displayed or the nature of the spilled, leaking or burning material is not known. Also use this GUIDE when the presence of dangerous goods is suspected but no placards can be seen. If multiple placards point to more than one guide, initially use the most conservative guide (i.e., the guide requiring the greatest degree of protective actions).





#### **Preview of Updates**

- Expanded Table of Placards and updated title to Table of Markings, Labels, and Placards and Initial Response Guide to Use on Scene.
- Expanded Rail Car Identification Chart and Road Trailer Identification Chart to two pages each.
- Updated Tables 1 and 3 based on new TIH data and reactivity research (Argonne National Laboratory)
- Updated pipeline emergency response information.
- Added information about Globally Harmonized System of Classification and Labeling of Chemicals (GHS) markings.
- Added all new dangerous goods / hazardous materials listed in UN Recommendations on the Transport of Dangerous Goods to 19th Revised Edition.
- Added information on Emergency Response Assistance Plans (ERAP) applicable in Canada.



# Emergency Response Guidebook 2016 Coming Fairly Early 2016!

Development of	Continued work on the R&D project on Natural Mitigation of TIH materials with
the 2016	Argonne National Laboratory
Emergency	Continued monthly teleconferences with Canada and Argentina regarding
Response	development of white, blue, green, and green guide pages
Guidebook (ERG)	Coordinated and met with CANUTEC, representative from Columbia, the DHS and
	Industries to address stakeholders' concerns and to incorporate recent developments into the ERG
ERG2016	<ul> <li>Completed action items for ERG2016 Working Group</li> <li>Developed / funded enhancements requirements for ERG2016 mobile apps         (more than 400,000 ERG2012 downloads to date)</li> <li>Sent initial communications to State Coordinators requesting quantity of ERGs</li> </ul>
ERG2016	<ul> <li>Initiate GPO Print and Distribution Contract (Solicitation for Proposals) – Q4, FY15</li> <li>Print and Distribute Through State Coordinators – Q2, 2016</li> <li>Rollout of Enhanced Mobile Applications – Q2, 2016</li> </ul>

#### **ERG Print Production**















#### **ERG Distribution – Print Version**

- More than 13 Million
   Free Copies distributed
   to Date in the US
- Over Two Million Copies
   of 2012 Edition Through
   State Emergency Management
   Coordinators







#### **Distribution of ERGs**

#### **New Jersey**

Detective Ed Crowley New Jersey State Police HMRU 1001 Fire Academy Dr. Sayreville, NJ 08872

P: 732.721.4040

F: 732.721.4672

lpp6259@gw.njsp.org

#### **New York**

Kathy Shea New York State Emergency Management Office 1220 Washington Avenue Bldg. 22, Suite 101

Albany, NY 12226

P: 518.292.2302

F: 518.322.4986

kshea@dhses.ny.gov



#### Hazardous Material Info-Center

1-800-HMR-4922

(1-800-467-4922)

E-mail: infocntr@dot.gov

Hours of Operation: 9 am - 5 pm ET



- Obtain answers to HMR questions
- Request copies of Federal Register, special permits or training materials
- Report HMR violations
- Fax on Demand

Thank You!

GOT A
HAZMAT
QUESTION?

http://hazmat.dot.gov

INFO-LINE 1-800-467-4922



# Hazardous **Material** Safety Assistance Team

Anthony Murray HMSAT, Eastern Region 820 Bear Tavern Road STE #306 (PHH-42) Trenton, NJ 08628 Phone: 609-989-2181

Anthony.Murray@DOT.GOV

